

**LANGLADE COUNTY BOARD OF SUPERVISORS  
MONTHLY MEETING – June 20, 2017**

These Board proceedings are published as prescribed by Section 59.14(2) of the Wisconsin Statutes at County Government expense.

The Langlade County Board of Supervisors met at the County Board Room in the Safety Building. Chairman David Solin called the June 20, 2017 Meeting of the County Board to order at 9:05 a.m.

On call of the roll, all Supervisors reported present, except Supervisors Cahak and Poltrock. Motion by Supervisor Nye, seconded by Supervisor Hurlbert to excuse Supervisors Cahak and Poltrock. All ayes, motion carried. 19 Supervisors present, 2 absent.

The Board recited the Pledge of Allegiance and observed a moment of silence.

**Public Hearing:**

**Call to order:** Chairman Solin called the Public Hearing to Order at 9:07 a.m. at the Langlade County Board Room, Lower Level of the Safety Building.

**Public input, written or oral, on Proposed Community Development Block Grant (CDBG) Application:** Cheryl Detrick, President and C.E.O. of Newcap, Inc. distributed the Newcap Annual Report and explained the CDBG-READI Process to the Board. Rural Economic and Area Development Initiative (READI) provides targeted economic development investment in a local government or rural region, with workforce housing and job creation, to low and moderate income persons. Langlade County will need a Resolution to participate in the three County Region (Langlade, Shawano and Menominee) with Shawano as the Lead County.

Chairman Solin called three times if there was any other comments, in favor or opposed, to the Proposed Community Development Block Grant Application. No comment. Motion by Supervisor Benishek, seconded by Supervisor Jansen to close the Public Hearing. All Supervisors present voted aye.

**Adjourn:** The Public Hearing was adjourned at 9:17 a.m.

**Approve or amend the minutes of May 16, 2017 and June 5, 2017 meetings as printed and published:**

Motion by Supervisor Pennington, seconded by Supervisor Hurlbert to approve the May 16, 2017 and June 5, 2017 meeting minutes as printed and published. All Supervisors present voted aye. Motion carried. Minutes approved.

**Approve or amend the June 20, 2017 Agenda as printed:**

Motion by Supervisor Nonnenmacher, seconded by Supervisor Bonacci to approve the June 20, 2017 Agenda as printed. All Supervisors present voted aye. Motion carried. The agenda is approved. Supervisor Nye requested that Resolution #38-2017, the Community Development Block Grant Resolution be brought forward on the Agenda. Chairman Solin requested Resolutions #40-2017 and #41-2017 also be moved forward on the Agenda.

**Citizens and Delegations, Recognize other in Attendance:** Chairman Solin welcomed those in attendance.

**Public comment on agenda items and consideration of requests for items to be added to future meeting agendas:** None.

**RESOLUTION #38-2017**

**INTRODUCED BY: LANGLADE COUNTY BOARD OF SUPERVISORS**

**INTENT: RELATING TO LANGLADE COUNTY PARTICIPTION IN THE COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM**

**WHEREAS**, Federal monies are available under the Community Development Block Grant program, administered by the Wisconsin Department of Administration (DOA)-Division of Energy, Housing, and Community Resources (DEHCR) for the purpose of the provision or economic development activities; and

**WHEREAS**, after public meeting and due consideration, the Langlade County Board of Supervisors has recommended that an application be submitted to DEHCR for the following projects: Rural Economic and Area Development Initiative (READI) and

**WHEREAS**, it is necessary for the Langlade County Board of Supervisors to approve NEWCAP, Inc. who is a private, non-profit corporation to prepare and file an application for Langlade County to receive funds from this program; and

**WHEREAS**, the Langlade County Board of Supervisors has reviewed the need for the READI projects and benefits to be gained there from;

**NOW, THEREFORE BE IT RESOLVED** that the Langlade County Board of Supervisors does hereby approve and authorize the preparation and filing of an application for the above-named projects and that authority is hereby granted to NEWCAP to take the necessary steps to prepare and file the application for funds under this program in accordance with this resolution.

**LANGLADE COUNTY BOARD OF SUPERVISORS**

David J. Solin, Chairman  
Ronald M. Nye  
Richard Schuh  
Larry Poltrock  
Pete Pennington  
Gloria Oberneder  
Joseph Novak III  
Fiscal Impact: No financial obligation to Langlade County. Furthermore, no specific allocation has been identified for Langlade County.

Arlene Bonacci  
Angela Schreiber  
James R. Jansen  
Douglas Nonnenmacher  
Robert Benishek  
Vernon Cahak  
Holly Matucheski  
Richard Burby  
Richard Hurlbert  
Duff Leaver  
Don Scupien  
Carol Feller-Gottard  
Samuel E. Hardin  
Julie Ann Webb

Motion by Supervisor Burby, seconded by Supervisor Jansen, to adopt.  
On call of the roll to adopt, all Supervisors present voted aye, 19 ayes, 2 absent. Resolution #38-2017 is adopted.

**RESOLUTION #40-2017**

**INTRODUCED BY: EXECUTIVE COMMITTEE**

**INTENT: ENTER INTO A PUBLIC PRIVATE PARTNERSHIP AGREEMENT WITH**

**WITTENBERG WIRELESS, LLC FOR BROADBAND EXPANSION IN LANGLADE COUNTY**

**WHEREAS**, the County of Langlade, a political subdivision of the State of Wisconsin, seeks to help provide access to resources and the support structure necessary for economic development within its boundaries; and

**WHEREAS**, Wittenberg Telephone Company, a Wisconsin corporation doing business as Wittenberg Wireless, LLC ( "Wittenberg"), proposes to expand broadband capability to reach the unserved or underserved residences and businesses in Langlade County where such service is currently unavailable or is prohibitively expensive; and

**WHEREAS**, it is currently expected that the proposed broadband expansion would be constructed in areas within Langlade County, Wisconsin and the enhanced broadband access and availability will be utilized to position Langlade County for desirable economic growth through addressing existing service disparities; and

**WHEREAS**, Wittenberg has applied for a Broadband Expansion Grant with the Public Service Commission of Wisconsin to expand access to broadband services in Langlade County, specifically Sawyer Lake to the Hollister area; and the Executive Committee has sponsored this letter in support of the Broadband Expansion Grant; and

**WHEREAS**, to further support its application for a Broadband Expansion Grant, Wittenberg has requested that the Langlade County Board enter into an agreement, referred to as a Public Private Partnership Agreement, to assist in this Project by:

providing in-kind assistance to the Project which may be in the form of waived fees and expenses for obtaining permits or permissions required from Langlade County government;

granting permission on and across County property, to engage in activities to construct the Project in compliance with all existing rules and regulations;

providing community education and outreach regarding the expansion of broadband access to residences and businesses within the scope of the Project; and

recognizing that the broadband expansion project is a priority and is consistent with any internal planning documents adopted by Langlade County government.

**WHEREAS**, the Committee recommends entering into a Public Private Partnership Agreement with Wittenberg Wireless, LLC in support of this Broadband Expansion Project, specifically Sawyer Lake to the Hollister area (copy of proposed Agreement is on file in the County Clerk's Office).

**NOW, THEREFORE, BE IT RESOLVED**, by the Langlade County Board of Supervisors to enter into a Public Private Partnership Agreement with Wittenberg Wireless, LLC to expand broadband access and services to unserved and underserved areas of Langlade County, specifically Sawyer Lake to the Hollister area.

**EXECUTIVE COMMITTEE:**

David J. Solin, Chairman

Ronald M. Nye

Pete Pennington

Douglas Nonnenmacher

Holly Matucheski

FISCAL NOTE: Fiscal impact on the County's budget is undetermined at this time.

Motion by Supervisor Hardin, seconded by Supervisor Nye, to adopt.

Brice Widener, Wittenberg Wireless, LLC/Cirrinity is requesting the Board enter into this Agreement to expand services from Sawyer Lake north to the Hollister Area. Discussion held as to other areas that are not yet being served.

On call of the roll to adopt, all Supervisors present voted aye, 19 ayes, 2 absent. Resolution #40-2017 is adopted.

**RESOLUTION #41-2017**

**INTRODUCED BY: EXECUTIVE COMMITTEE**

**INTENT: ENTER INTO A PUBLIC PRIVATE PARTNERSHIP AGREEMENT WITH WITTENBERG WIRELESS, LLC FOR BROADBAND EXPANSION IN LANGLADE COUNTY**

**WHEREAS**, the County of Langlade, a political subdivision of the State of Wisconsin, seeks to help provide access to resources and the support structure necessary for economic development within its boundaries; and

**WHEREAS**, Wittenberg Telephone Company, a Wisconsin corporation doing business as Wittenberg Wireless, LLC ( "Wittenberg"), proposes to expand broadband capability to reach the unserved or underserved residences and businesses in Langlade County where such service is currently unavailable or is prohibitively expensive; and

**WHEREAS**, it is currently expected that the proposed broadband expansion would be constructed in areas within Langlade County, Wisconsin and the enhanced broadband access and availability will be utilized to position Langlade County for desirable economic growth through addressing existing service disparities; and

**WHEREAS**, Wittenberg has applied for a Broadband Expansion Grant with the Public Service Commission of Wisconsin to expand access to broadband services in Langlade County, specifically from Antigo North on Highway 45 to the Neva Lake area; and the Executive Committee has sponsored this letter in support of the Broadband Expansion Grant; and

**WHEREAS**, to further support its application for a Broadband Expansion Grant, Wittenberg has requested that the Langlade County Board enter into an agreement, referred to as a Public Private Partnership Agreement, to assist in this Project by:

providing in-kind assistance to the Project which may be in the form of waived fees and expenses for obtaining permits or permissions required from Langlade County government;

granting permission on and across County property, to engage in activities to construct the Project in compliance with all existing rules and regulations;

providing community education and outreach regarding the expansion of broadband access to residences and businesses within the scope of the Project; and

recognizing that the broadband expansion project is a priority and is consistent with any internal planning documents adopted by Langlade County government.

**WHEREAS**, the Committee recommends entering into a Public Private Partnership Agreement with Wittenberg Wireless, LLC in support of this Broadband Expansion Project, specifically from Antigo North on Highway 45 to the Neva Lake area (copy of proposed Agreement is on file in the County Clerk's Office).

**NOW, THEREFORE, BE IT RESOLVED**, by the Langlade County Board of Supervisors to enter into a Public Private Partnership Agreement with Wittenberg Wireless, LLC to expand broadband access and services to unserved and underserved areas of Langlade County, specifically from Antigo North on Highway 45 to the Neva Lake area.

**EXECUTIVE COMMITTEE:**

David J. Solin, Chairman  
Ronald M. Nye  
Pete Pennington  
Douglas Nonnenmacher  
Holly Matucheski

FISCAL NOTE: Fiscal impact on the County's budget is undetermined at this time.

Motion by Supervisor Nye, seconded by Supervisor Pennington, to adopt.

Brice Widener, Wittenberg Wireless, LLC/Cirinity is requesting the Board enter into this Agreement to expand services from Antigo North on Highway 45 to the Neva Lake area. Discussion held as to other areas that are not yet being served.

On call of the roll to adopt, all Supervisors present voted aye, 19 ayes, 2 absent. Resolution #41-2017 is adopted.

**Old Business:**

**Discussion of acquisition of property, Resolution #45-2016:** Erik Rantala, Langlade County Forest Administrator, explained the process that has been taken thus far, application and appraisal, regarding the acquisition of Camp Lyle. Discussion held. The Board was asked to have a show of hands for the continued support pursuing the purchase of Camp Lyle. A majority of hands were raised.

**RESOLUTION #39-2017**

**INTRODUCED BY: FORESTRY & RECREATION COMMITTEE**

**INTENT: PURCHASE OF LAND FOR THE COUNTY FOREST**

**WHEREAS**, Langlade County manages its county forests for timber production as well as other multiple use programs for the use and enjoyment of the public; and

**WHEREAS**, the Langlade County Forestry and Recreation Committee would like to purchase approximately 155 acres in the NE1/4 of Section 3; T33N-R9E in the Township of Summit; and

**WHEREAS**, the committee recommends purchasing the land as it is adjacent to Langlade County Forest, and would provide perpetual access through the County Forest for the public use and enjoyment; and

**WHEREAS**, the Forestry Administrator has presented an Offer to Purchase the property in question;

**WHEREAS**, the County Board has the authority to acquire said property for the purpose of establishing County Forest land pursuant to 28.10 Wis. Stats.; and

**WHEREAS**, monies sufficient for the purchase are in the Forestry Land Purchase Account #100.92.569345.0000 and a Knowles-Nelson Stewardship Grant was awarded for 50% of the purchase price; and

**WHEREAS**, the Committee recommends approving the purchase of land and closing the transaction as long as all the conditions set for in the County's Offer to Purchase has been satisfied.

**NOW THEREFORE BE IT RESOLVED**, by the Langlade County Board of Supervisors that Langlade County purchase the land in Section 3; T33N-R9E, Township of Summit, consisting of approximately 155 acres from Dennis Grogan for the sum of \$147,563.50.

**BE IT FURTHER RESOLVED** that the County Clerk, Forest Administrator, and County Board Chairman are authorized to sign the necessary documents on behalf of Langlade County once all the conditions set forth in the Offer to Purchase have been satisfied.

**BE IT FURTHER RESOLVED** that after closing, the land be enrolled in the County Forest Law.

**FORESTRY & RECREATION COMMITTEE:**

Ronald M. Nye, Chairman  
Donald Scupien  
Samuel Hardin  
Joseph Novak III  
Duff Leaver

**FISCAL NOTE:** \$147,563.50 plus associated closing costs not to exceed \$152,000 in total to be taken from the Forestry Land Purchase Account, #100.92.569345.0000

Motion by Supervisor Nye, seconded by Supervisor Hardin, to adopt.

Erik Rantala, County Forest Administrator, explained the location of the land as to other county owned land and the topographical lay of the land that the County is considering to purchase. Discussion held.

On call of the roll to adopt, all Supervisors present voted aye, except Supervisor Burby voted nay. 18 ayes, 1 nay, 2 absent. Resolution #39-2017 is adopted.

**RESOLUTION #42-2017**

**INTRODUCED BY: FORESTRY & RECREATION COMMITTEE**

**INTENT: SUPPORT FOR A SEGREGATED FUNDING SOURCE FOR WISCONSIN FORESTRY PROGRAMS**

**WHEREAS**, The Forestation State Tax (Mill Tax) was enacted in the 1930's for the purpose of acquiring, preserving and developing the forests of the State and has served as a segregated funding source for the Department of Natural Resources Division of Forestry and for grants and assistance to county forests and other programs that support, enhance and protect forest management, forest health and the timber industry; and

**WHEREAS**, the Mill Tax has served to support the State's \$24 billion forest products industry and helped support the State's \$20 billion tourism industry; and

**WHEREAS**, the 2017-2019 Wisconsin State Budget proposal includes a provision to eliminate the Mill Tax and replace this forestry funding source with State General Purpose Revenues; and

**WHEREAS**, forestry interests will likely be unable to compete with education, transportation, health care and other high priority services for general purpose revenues in future budgets; and

**WHEREAS**, revenues to the Mill Tax Program have increased significantly in recent years and it appears as if numerous expenditures from this account do not meet the intent of this segregated funding program.

**NOW THEREFORE BE IT RESOLVED**, the Langlade County Board of Supervisors requests a full audit of the Forestry Account to determine expenditures that are appropriate to the forestry intent of the program;

**BE IT FURTHER RESOLVED** that the Langlade County Board of Supervisors supports retaining the Forestation State Tax but at a level more appropriate to funding Wisconsin's core forestry services as identified in S.S. 70.58 (1). The Langlade County Board of Supervisors would support alternatives to the mill tax that are a segregated, permanent revenue source to help fund Wisconsin's vitally important forestry and timber industries.

**FORESTRY & RECREATION COMMITTEE:**

- Ronald M. Nye, Chairman
- Donald Scupien
- Samuel Hardin
- Joseph Novak III
- Duff Leaver

**Fiscal Note:** No Fiscal Impact.

Motion by Supervisor Nye, seconded by Supervisor Scupien, to adopt.

Erik Rantala, County Forest Administrator, explained that this Resolution is in response to the proposed Governor's budget to eliminate the Forestation State Tax (Mill Tax) Program. The Mill Tax is used to support the forest products industry and the State's tourism industry.

On call of the roll to adopt, all Supervisors present voted aye, 19 ayes, 2 absent. Resolution #42-2017 is adopted.

The Board took a 10 minute recess. The Board has now resumed.

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**CONSENT AGENDA:**

**Elections or Appointments:**

**Letter, Petitions and Communications:** none.

**Zoning Ordinance:**

**ORDINANCE #5-2017Z**

The Langlade County Board of Supervisors do hereby ordain as follows:

**SECTION 1:** That the lands described as:

Being Part of the SW SW SEC 5, T34N, R11E EXC RR R/W, being approximately 1 acre as described on site map (Parcel #008-0745), Town of Elcho.

Now comprising a part of the FORESTRY W/FP District is hereby rezoned into the AFR District.

**SECTION 2:** All ordinances or parts of ordinances in conflict herewith are hereby repealed.

**SECTION 3:** This ordinance shall be in full force and effect from and after its date of adoption.

ADOPTED: June 20, 2017

APPROVED:  
David J. Solin,  
County Board Chairman

APPROVED: June 20, 2017

ATTEST: Judy Nagel  
County Clerk

**ORDINANCE #6-2017Z**

The Langlade County Board of Supervisors do hereby ordain as follows:

**SECTION 1:** That the lands described as:

Being part of all that part of Govt. Lot 5, Sec 11, T34N R11E bound on N by Hwy K & W by Tn Rd EXC E 5 acres and lands Conv in V138 P357, being 5.74 acres as described as Lot 1 on site map. (Parcel #008-0878.001), Town of Elcho.

Now comprising a part of the FORESTRY District is hereby rezoned into the COMMERCIAL District.

**SECTION 2:** All ordinances or parts of ordinances in conflict herewith are hereby repealed.

**SECTION 3:** This ordinance shall be in full force and effect from and after its date of adoption.

ADOPTED: June 20, 2017

APPROVED:  
David J. Solin  
County Board Chairman

APPROVED: June 20, 2017

ATTEST: Judy Nagel  
County Clerk

**Resolutions:** none.

Motion by Supervisor Jansen, seconded by Supervisor Nye, to adopt.

On call of the roll to adopt Consent Agenda, all Supervisors present voted aye. Consent Agenda is adopted.

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**Committee Reports:**

A summary of information contained in recent committee minutes on file in the County Clerk's Office: Supervisor Novak, Chairman of the Ag and Extension Committee, requested that Supervisors volunteer two or more hours at the Langlade County Youth Fair.

**RESOLUTION #36-2017**

**INTRODUCED BY: FINANCE, PERSONNEL AND EXECUTIVE COMMITTEES**

**INTENT: TO CREATE A FULL-TIME ASSISTANT HUMAN RESOURCES DIRECTOR POSITION**

**WHEREAS**, the Ad Hoc Committee commissioned to study the County's Human Resource needs has recommended that the County establish and fund two (2) full-time positions to meet the County's Human Resource needs; and

**WHEREAS**, the County currently has created and funded a full-time Human Resources Director position and this position has been vacant since November of 2016; and

**WHEREAS**, in addition to the Human Resources Director position, the Committees recommend creating a full-time Assistant Human Resources Director position (see attached job description).

**NOW THEREFORE BE IT RESOLVED**, by a three quarter vote (3/4<sup>th</sup>s) of the Langlade County Board of Supervisors, to create a full-time Assistant Human Resources Director position.

**PERSONNEL COMMITTEE:**

Douglas Nonnenmacher, Chairman  
Richard H. Hurlbert  
Pete Pennington  
Arlene Bonacci  
James R. Jansen

**EXECUTIVE COMMITTEE:**

David J. Solin, Chairman  
Ronald M. Nye  
Pete Pennington  
Douglas Nonnenmacher  
Holly Matucheski

**FINANCE COMMITTEE:**

Don Scupien, Chairman  
Pete Pennington  
Douglas Nonnenmacher  
Ronald M. Nye  
Vernon Cahak

**FISCAL NOTE:** The salary to create the Assistant HR Director position would be:

	<u>July to December, 2017</u>	<u>2018</u>
Salary	\$22,978	\$46,866
Fringe Benefits	<u>10,325</u>	<u>27,838</u>
Total Annualized Cost	\$33,303	\$74,704

Funding for this position would come from the HR budget for 2017 from the savings of not refilling the HR Director position until August, 2017. Funding for 2018 will be included in the budget.

Motion by Supervisor Burby, seconded by Supervisor Jansen, to adopt.

Alisha Resch, Human Resources Director, explained the duties and responsibilities that will be placed with the Assistant Human Resources Director. The Funding Source was discussed as this position does not have a sustainable funding source in 2018. Discussion continued as to the needs of the County for this position.

On call of the roll to adopt, all Supervisors present voted aye, except Supervisor Schreiber voted nay. 18 ayes, 1 nay, 2 absent. Resolution #36-2017 is adopted.

**RESOLUTION #37-2017**

**INTRODUCED BY: WATER & LAND USE PLANNING COMMITTEE**

**INTENT: REQUEST THE PRIVATE ON-SITE WASTEWATER TREATMENT SYSTEM GRANT PROGRAM BECOME AN ONGOING BUDGETARY LINE ITEM**

**WHEREAS**, Governor Walker has proposed making the Private On-Site Wastewater Treatment System Grant program in his 2017-2019 proposed state budget a onetime grant; and

**WHEREAS**, the Private On-Site Wastewater Treatment System Grant program provides grants to lower income property owners to assist with the repair or replacement of failing septic systems; and

**WHEREAS**, failing septic systems may discharge untreated wastewater into either surface water or groundwater where it can contaminate drinking water supplies and otherwise expose people to disease bearing microorganisms; and

**WHEREAS**, since its inception in 1978 the Private On-Site Wastewater Treatment System Grant program has assisted over 41,000 Wisconsin residents; and

**WHEREAS**, since 1980 Langlade County has assisted many permanent residents with replacing or repairing failing septic systems; and

**WHEREAS**, eliminating the Private On-Site Wastewater Treatment System Grant increases the threat to public health and safety and environmental degradation because lower income property owners may not be able to pay for the cost of replacing a failing septic system without financial assistance.

**NOW, THEREFORE, BE IT RESOLVED** by the Langlade County Board of Supervisors that the Private On-site Wastewater Treatment System Grant program become an ongoing budgetary line item in the 2017-2019 state budget and beyond.

**BE IT FURTHER RESOLVED**, that a copy of this resolution be sent to Governor Walker, the Joint Finance Committee of the Wisconsin Legislature and the legislators for Langlade County.

**WATER & LAND USE PLANNING COMMITTEE:**

Ronald Nye, Chairman  
Richard Schuh  
Duff Leaver  
Julie Webb  
Don Scupien

Fiscal Note: Langlade County received \$1072.51 in grant funds for 2016.

Motion by Supervisor Nye, seconded by Supervisor Pennington, to adopt.

Duane Haakenson, Zoning Administrator, stated that this Resolution is requesting that the State continue this item in the State Budget. Discussion held.

On call of the roll to adopt, all Supervisors present voted aye, 19 ayes, 2 absent. Resolution #37-2017 is adopted.

**New Business:**

Finance Director Carlene Nagel presented the 2016 Audit Report. She explained the Annual Financial Report and the Management Communications prepared by Schenk, SC of Green Bay. The County's Fund Balance and financials are very strong. Each Board Member was giving a copy of the reports. Discussion held.

Motion by Supervisor Nye, seconded by Supervisor Bonacci to accept the 2016 Audit Report. On a voice vote, all Supervisors present voted aye.

**Committee Referrals & Correspondence:** none.

**Administrative Coordinator's Report:**

Corporation Counsel Robin Stowe stated that the Ad Hoc Space Study Committee will not be formed as Executive Committee will be meeting to address the Space Study for the County Offices. A Tour of the Lincoln County Courthouse and Administration Building is set for next week. Executive Committee will also be addressing the strategic budgeting planning to assist the County Board in prioritizing requests for expenditure of County Funds regarding items that are not currently budgeted or that otherwise do not have an identified, sustainable funding source. The Administrative Component from the Ad Hoc Human Resource Study Committee has been referred to the Executive Committee.

Motion was made by Supervisor Hurlbert, seconded by Supervisor Hardin to adjourn the meeting at 11:30 a.m. All Supervisors present voted aye. Motion carried, meeting adjourned.

I, Judy Nagel, Langlade County Clerk, Antigo, Wisconsin, do hereby certify that the foregoing is a true and correct copy of the proceedings of the Langlade County Board of Supervisors Monthly Meeting of June 20, 2017.

Dated this June 23, 2017

Judy Nagel  
Langlade County Clerk

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